

PIARC TUNNEL CONGRESS

# RISK – BASED DECISION MAKING IN TUNNEL SAFETY

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ENGINEERS



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20 YEARS OF TUNNEL SAFETY

# BERNHARD KOHL



CONSULTING  
ENGINEERS



## ILF Group Holding GMBH DIRECTOR TRANSPORTATION & URBAN SPACES

- Civil engineer, specialized in traffic and transport
- Tunnel safety expert
- 30 years of experience in European & International projects



Member of PIARC TC D5 Co-leader of  
WG 2 Road tunnel safety



Member of Austrian Association for Research  
on Road / Rail and Transport



# OUTLINE

- **HISTORICAL REVIEW**
- **RISK-BASED DECISION MAKING – PRINCIPLES**
- **RISK BASED DECISION MAKING – TOOLS**
- **PIARC ACTIVITIES IN TUNNEL SAFETY**
- **CONCLUSIONS & OUTLOOK**



# HISTORICAL REVIEW

## CENTRAL EUROPE, 20 YEARS AGO ...

2 catastrophic fires happened in Tauern & Montblanc tunnel within 2 months

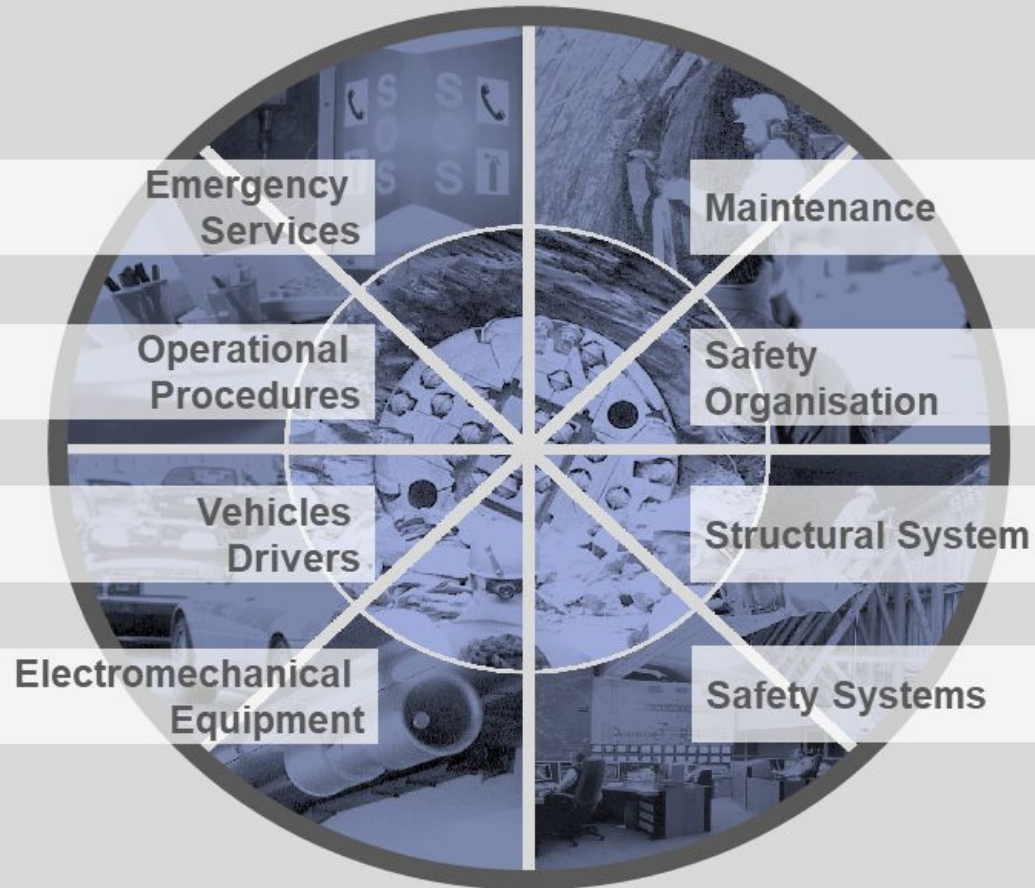
- ▮ Tunnel safety suddenly came in the focus of public attention, which initiated a dynamic development ...

EC-Directive 2004/54/EC on Road Tunnel Safety as trigger for innovation, harmonization and integration

- Definition of generally applicable minimum safety requirements
- Implementation of a modern safety culture – integrated, holistic approach
- Implementation of new tools for road tunnel safety management like
  - Risk assessment
  - Safety inspection
  - Safety documentation
  - Process for feedback from experience



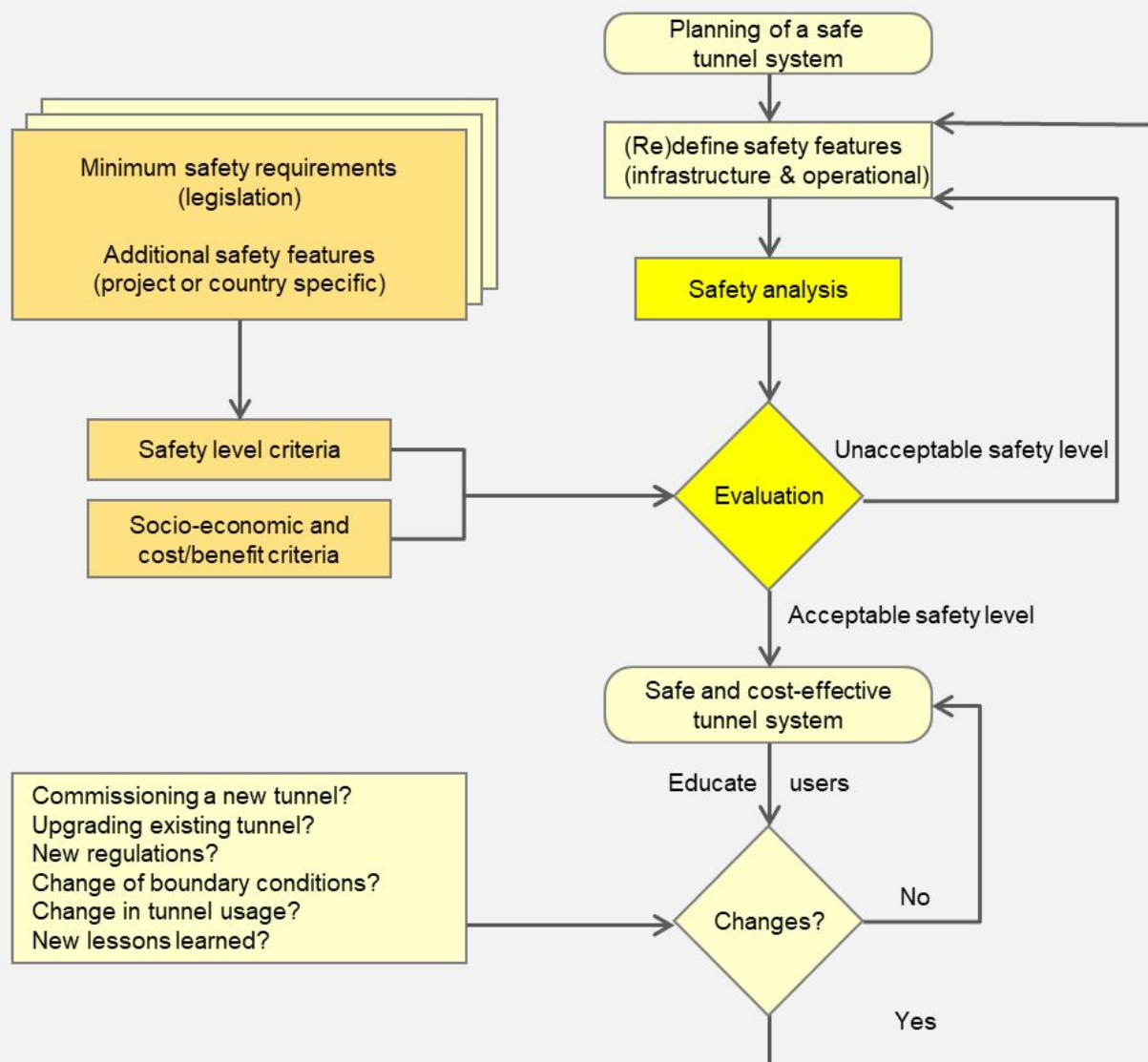
# HISTORICAL REVIEW



## HOLISTIC VIEW ON TUNNEL SAFETY

- Tunnel incidents are characterized by complex interaction effects
- Taken into account in an integrated **holistic approach** to tunnel safety (EC-Directive 2004/54/EG)
- Covers all types of significant tunnel incidents (fires, collisions etc.) and all aspects and elements of tunnel system

# HISTORICAL REVIEW



## INTEGRATED APPROACH

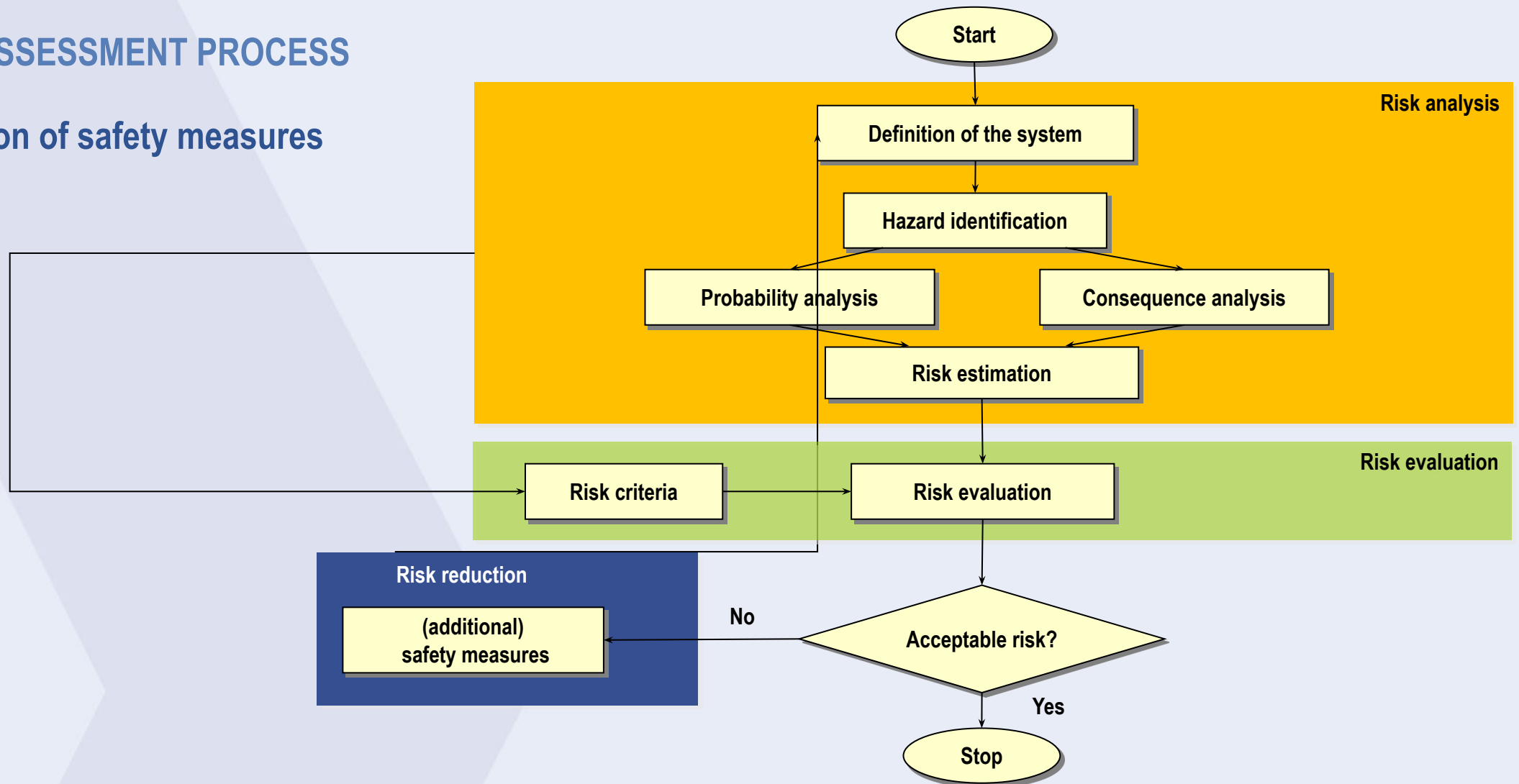
Implementation of tunnel safety into the life cycle of a tunnel

Combination of prescriptive and performance-based approach

# HISTORICAL REVIEW

## RISK ASSESSMENT PROCESS

### Evaluation of safety measures



# HISTORICAL REVIEW

## 20 YEARS AFTER TAUERN & MONT-BLANC FIRES

- Requirements of the EC-Directive have been implemented in Europe
  - in national legislation & regulation
  - in the internal rules of tunnel owners and operators
- The new organizational roles (tunnel manager, administrative authorities ...) and the interaction of the various bodies are well established
- There is an increased awareness of tunnel managers & operators with respect to tunnel safety topics and their complexity
- Therefore there is a much more systematic approach, making use of sophisticated tools like quantitative risk assessment for risk-based decision making



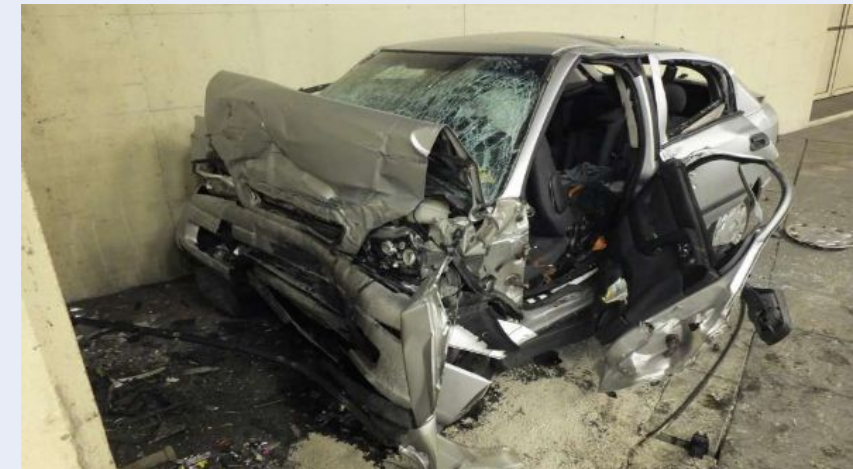
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# TUNNEL RISK ASSESSMENT - PRINCIPLES

## BACKGROUND OF PERFORMANCE - BASED APPROACH

- Take a realistic view – acknowledge that risk is never zero!
- Take a closer look to address this risk
  - analyse functional interdependencies
  - quantify as much as possible – use historical data, technical parameters of tunnel system, traffic data, fill gaps by expert judgement
  - build a realistic model of the tunnel
- Important to know: calculated risk figures are not “real” in a sense that they predict what will happen!
- Instead, they show a representative picture of
  - what can happen
  - how often
  - and what can be the consequences



# RISK-BASED DECISION MAKING – PRINCIPLES

## WHY DO WE NEED RISK-BASED DECISION-MAKING?

- For design decisions in planning phase (tunnel structure & equipment) of new tunnels
- To decide on safety requirements for upgrading of existing tunnels
- For decisions on additional risk mitigation measures (in case of deviation from prescriptive requirements, to compensate specific characteristics etc.)
- To select the best suitable combination of risk mitigation measures by combining results of risk assessment with cost-effectiveness analysis
- To decide on operational strategies for emergencies (operation of ventilation, traffic management etc.)
- To demonstrate a sufficient level of safety
  - In case of deviation from prescriptive requirements
  - In exceptional situations with a reduced safety level (e.g. construction phase of upgrading of existing tunnels)



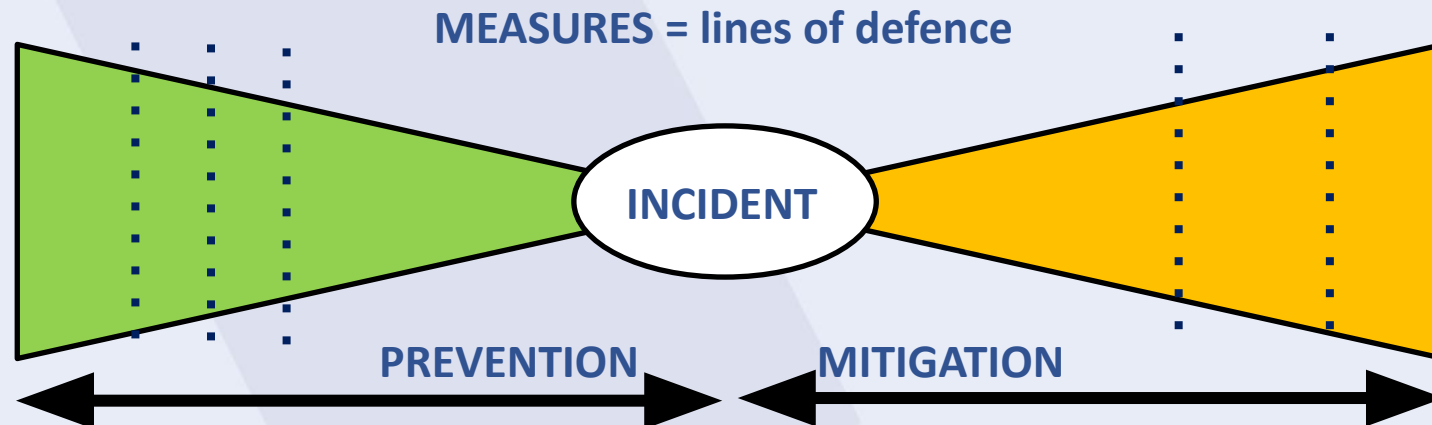


# RISK-BASED DECISION MAKING – PRINCIPLES

## ASSESSMENT OF SAFETY MEASURES

Tools for risk-based decision making – Quantitative tunnel risk model

- 4 Risk model must be capable of quantifying the effects of risk-mitigation measures on tunnel safety
- by modelling the influence of a specific measure on the functionality of a specific tunnel safety feature
  - at each individual influence point in the chain of events



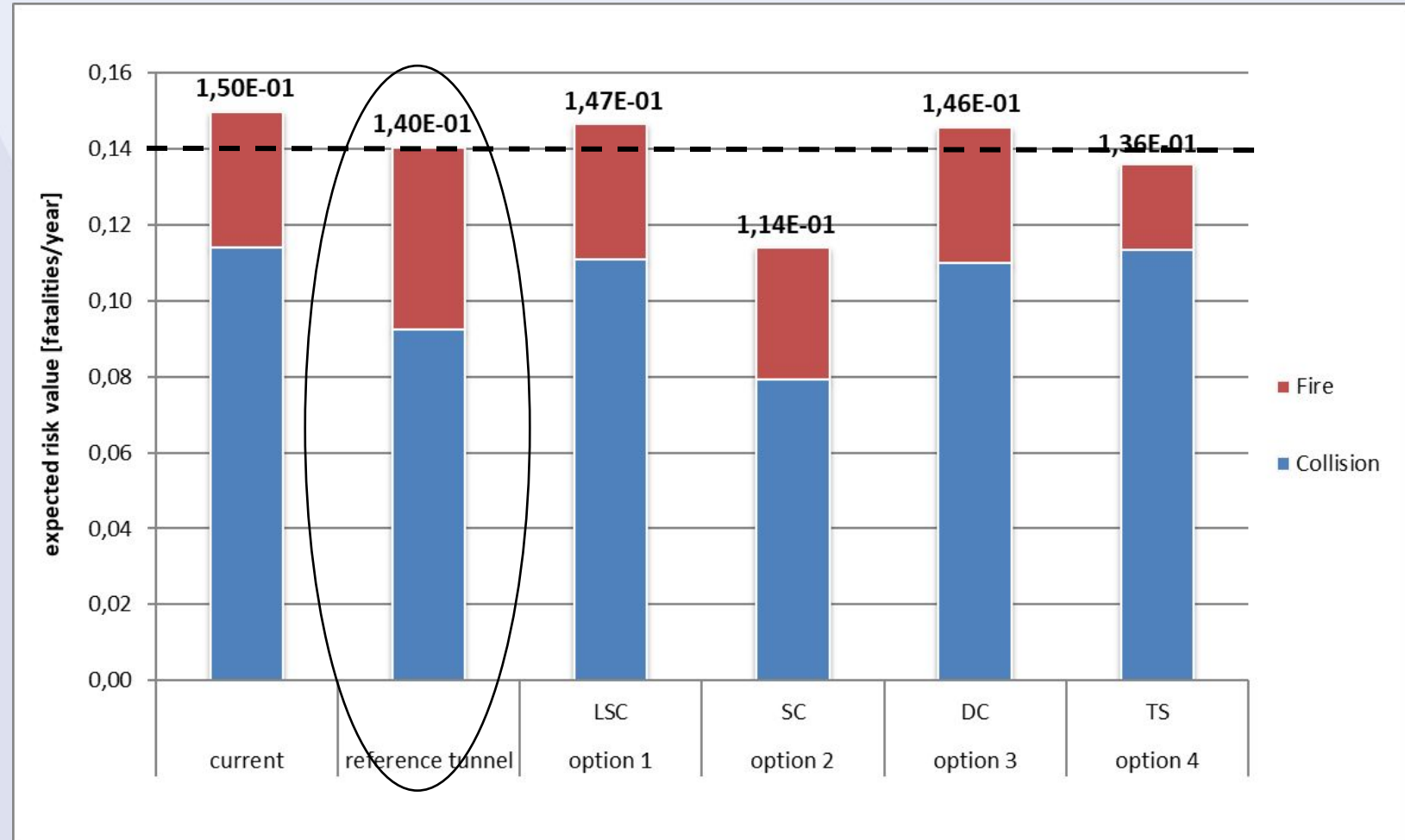
- 4 The quality of a tool depends on
- The suitability for a specific problem
  - The availability and quality of input data

# RISK-BASED DECISION MAKING – PRINCIPLES

## RISK EVALUATION – PRINCIPLE

Universally  
applicable Decision  
Making Principle:

Relative Comparison  
to Reference Risk  
Profile



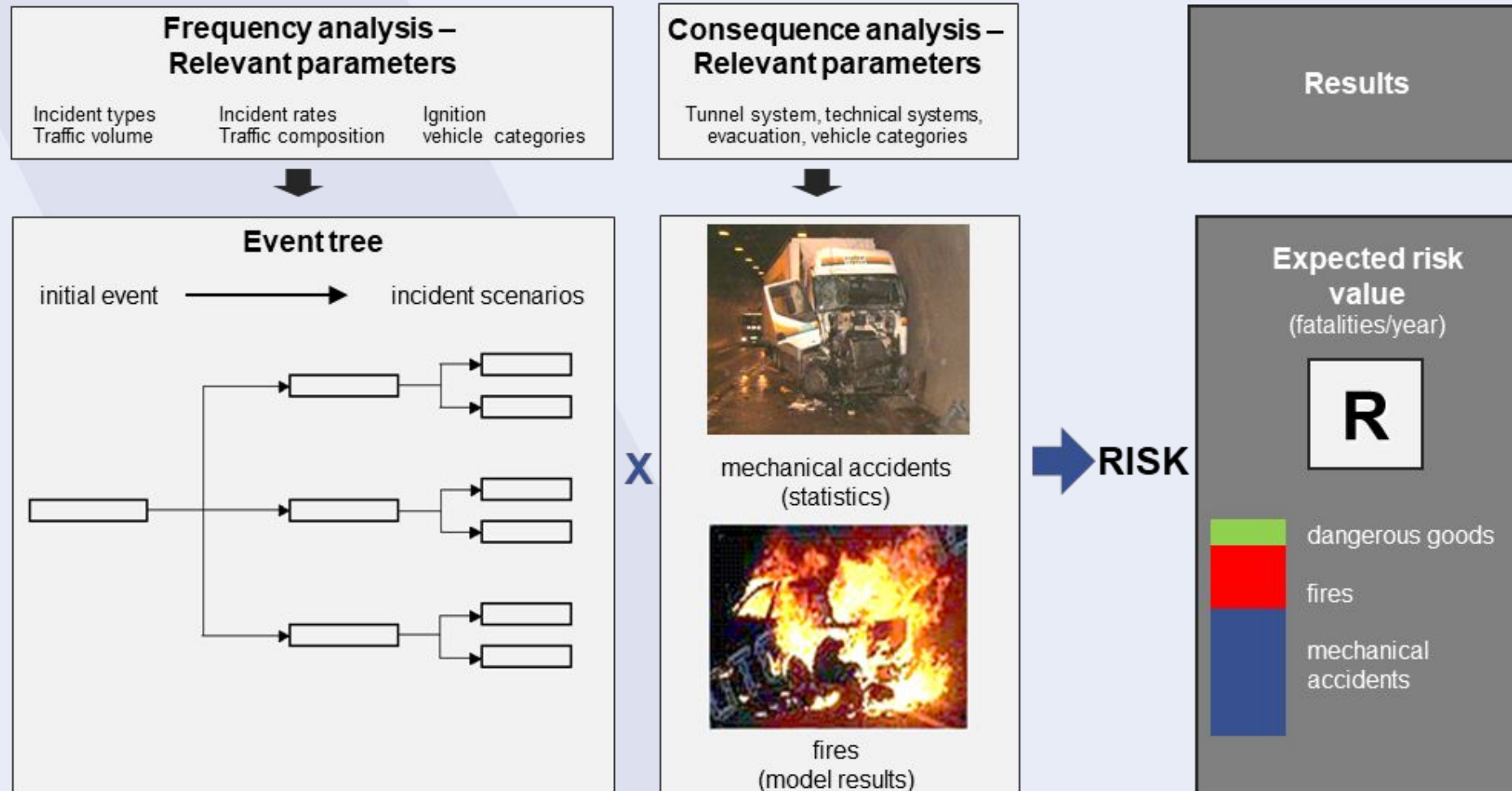
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# RISK-BASED DECISION MAKING – TOOLS

## ILLUSTRATION OF METHODOICAL APPROACH - EXAMPLE: AUSTRIAN TUNNEL RISK MODEL



# RISK-BASED DECISION MAKING – TOOLS

**TuRisMo** covers the complete range of significant tunnel incidents:

- **Frequency analysis – basic incident scenarios**
  - » Breakdown or malfunction of a vehicle causing a fire
  - » Breakdown or malfunction of a vehicle causing a collision (with or without fire)
  - » Single-vehicle collision (with or without fire)
  - » Different types of collisions between several vehicles (with or without fire)
- **Consequence analysis, fire – workflow for individual fire scenarios**
  - » Linear fire model defining fire growth up to maximum HRR (3 different model fires – 5 MW / 30 MW / 100 MW)
  - » 1-dimensional airflow simulation
  - » 3-dimensional airflow simulation
  - » Egress simulation: distances that can be walked in emergency conditions
  - » Exposure projection: fatality rate for assessed scenario – applying an accumulation-based intoxication model
- **To get a representative result, this process is repeated for all relevant fire scenarios** – depending on tunnel and traffic conditions



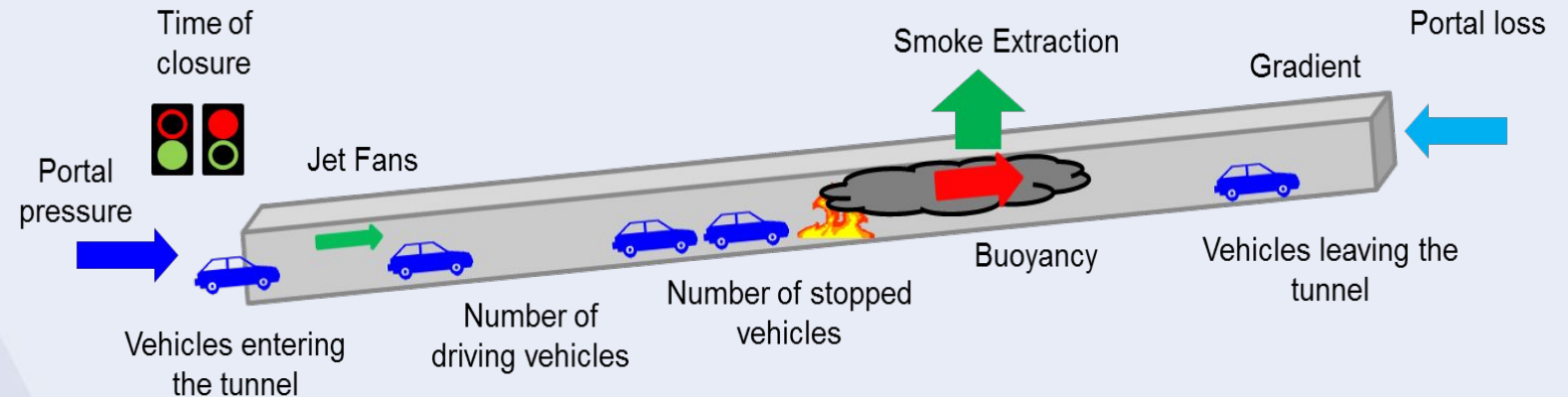
# RISK-BASED DECISION MAKING – TOOLS

## TuRisMo – CONSEQUENCE ANALYSIS, FIRE RISK, calculation of smoke propagation

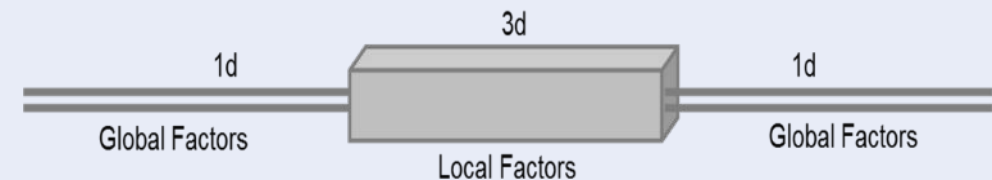


**For each detailed fire scenarios, a transient 1-dimensional airflow simulation is performed, taking into account all important influencing factors such as**

- traffic movements
- fire location
- ventilation effects
- meteorological boundary conditions



**The resulting global factors are applied as boundary conditions for a three-dimensional simulation of the local factors**



Thus the model is highly flexible and can be adapted to many different boundary conditions

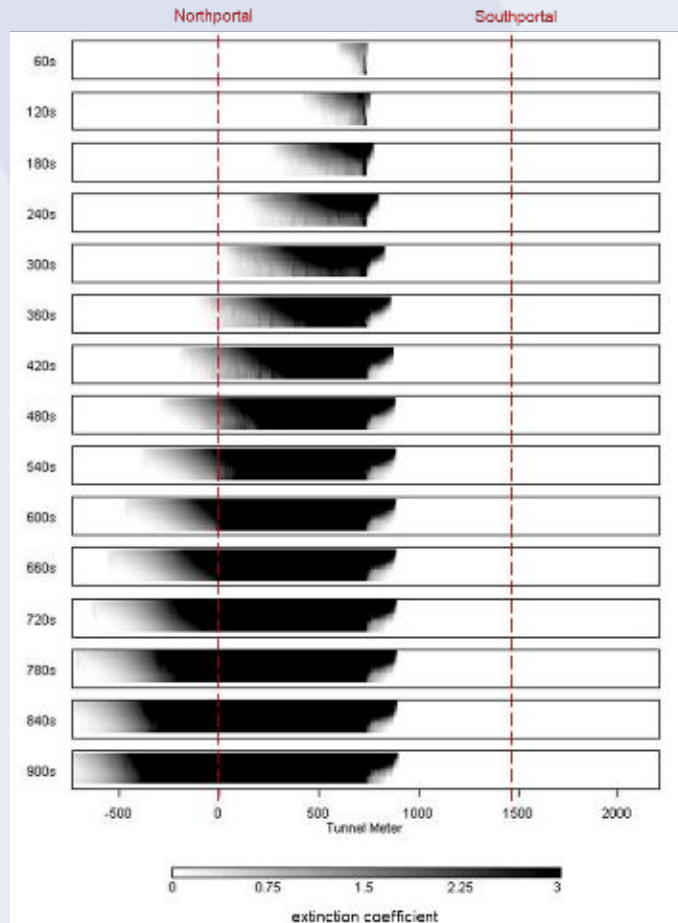


# RISK-BASED DECISION MAKING – TOOLS

## Evaluation of Measures: detailed and global results

### Example: Bidirectional tunnel with longitudinal ventilation

Smoke propagation - without measures



Measure: fire brigade close to tunnel portal

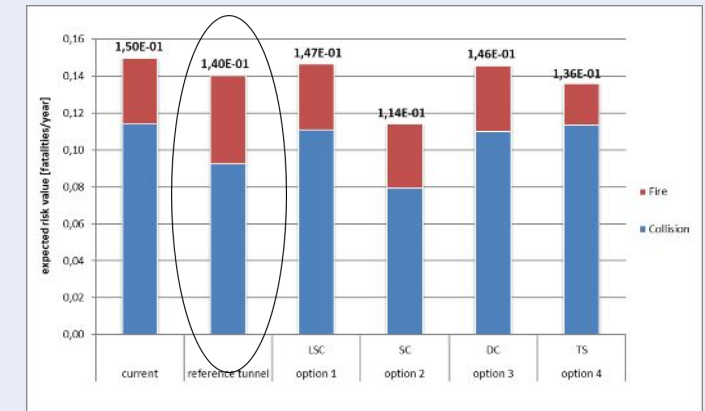
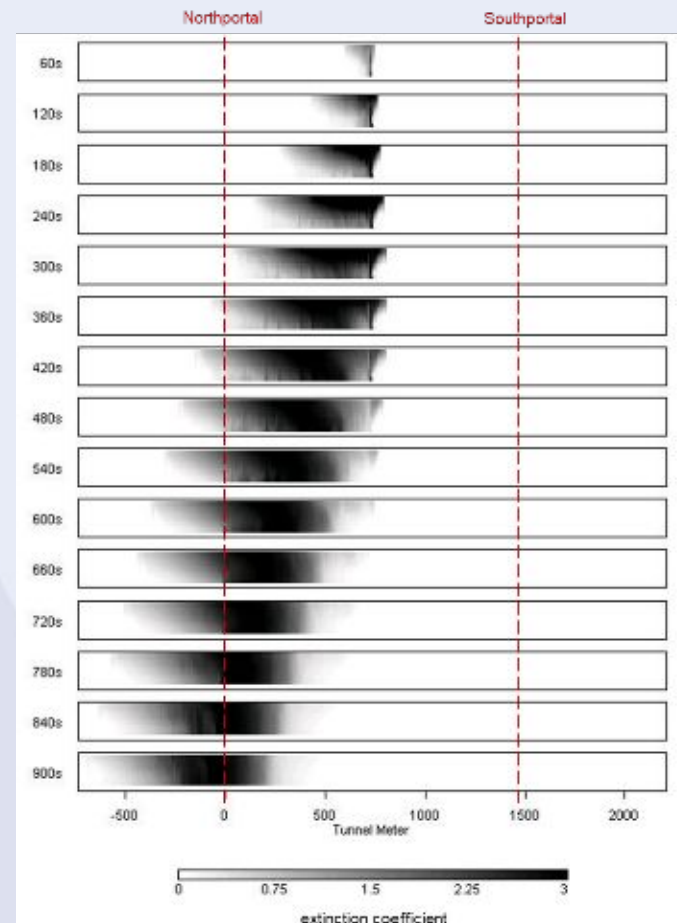


Diagram showing effects on global risk value

# RISK-BASED DECISION MAKING – TOOLS

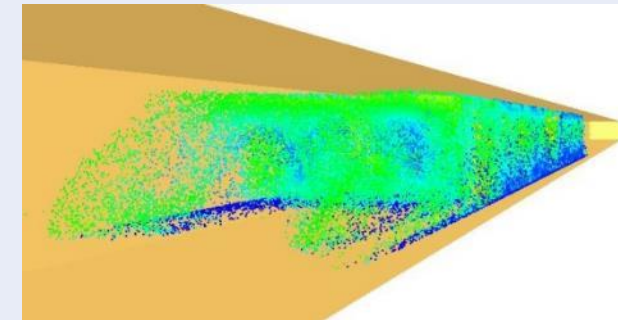
## THEORY & PRACTICE – HOW RELIABLE ARE OUR TOOLS?

### ■ Complex risk mitigation measures like FFFS influence smoke propagation behaviour

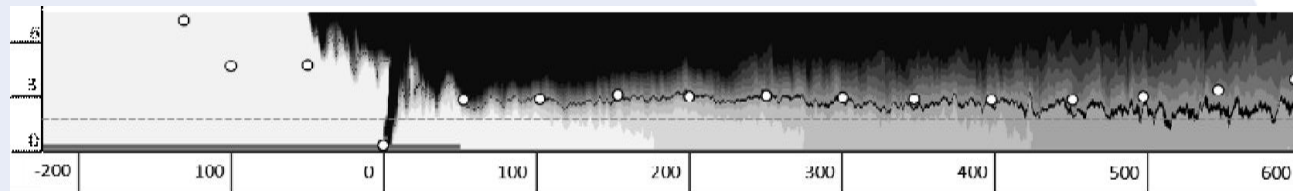
⇒ Model predictions were compared to measurements of real scale tests (research project in Japan)



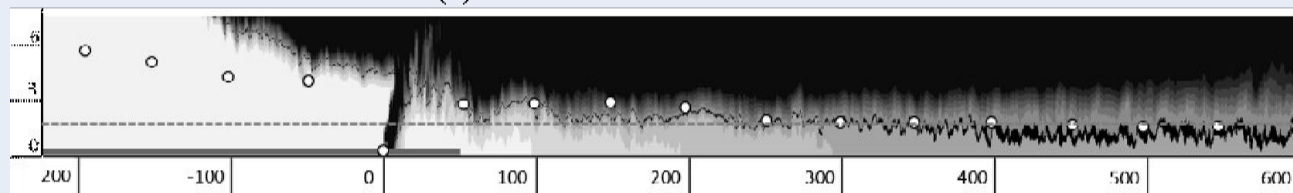
real scale fire test including FFFS activation



FDS model of fixed fire fighting system



(c) 6 minutes after fire occurred



(d) 12 minutes after fire occurred

Comparison of smoke layer height  
between real scale test including FFFS  
activation (white circles) and  
FDS model prediction (black surface)

# RISK-BASED DECISION MAKING – TOOLS

## NEW DEVELOPMENTS – INFLUENCE OF NEC VEHICLES

Decarbonisation of transport sector - accelerates replacement of fossil fuels - This brings new hazards into road tunnels

Several research projects investigated physical consequences of NEC vehicles involved in tunnel incidents – including real size testing



### Relevant research projects:

- FFG - BRAFA - effects of fires in vehicles with alternative propulsion systems, 2019
- BAST - Impact of vehicles with new energy carrier technologies on tunnel safety - FE 15.0675/2020/ERB
- BAST - Review of assumptions and parameters for performing risk analysis for road tunnels (FE 15.0663/2019/ERB)
- FFG - HyTRA – Hydrogen Tunnel Risk Assessment (ongoing)





# RISK-BASED DECISION MAKING – TOOLS

## NEW DEVELOPMENTS – INFLUENCE OF NEC VEHICLES

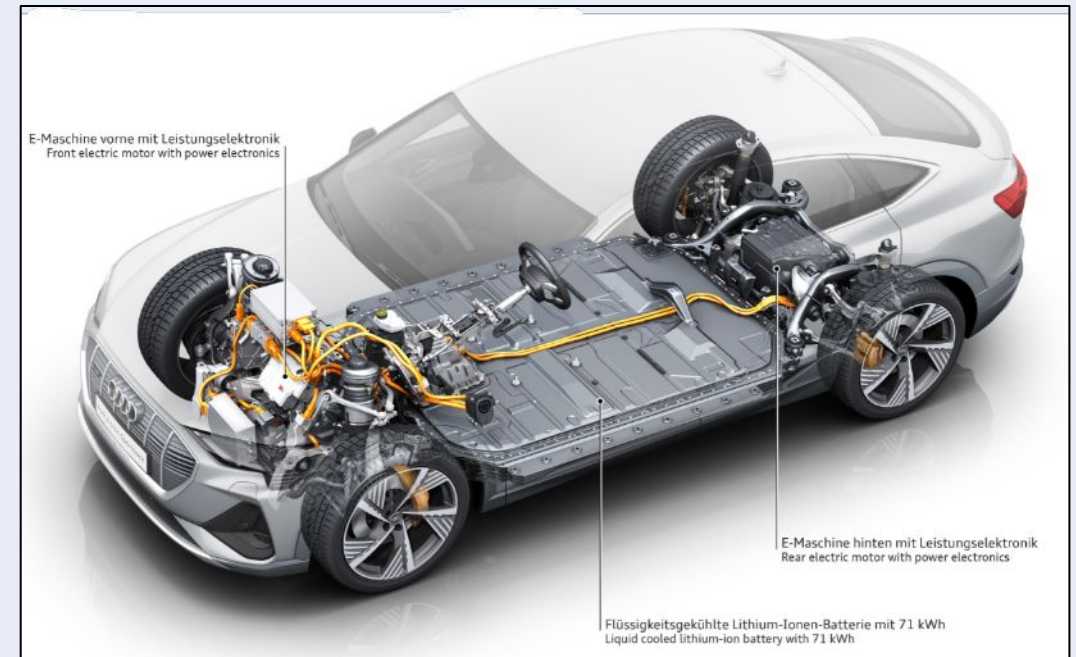
### What can happen ?

- Main concern: Thermal runaway in battery is causing a fire, releasing extremely toxic gases (like HF, HCl)
- Future changes of risk profile to be expected - due to dynamic development in battery technology (construction type as well as chemism)
- Insufficient data to assess fire rates for BEV – probably lower than for ICE

### Scenarios:

- Technical failure causing a fire in vehicle body (slow fire growth), triggering a delayed thermal runaway of battery
- Damage of battery as consequence of collision - causing a thermal runaway

Energy carrier:  
Li-Io Battery

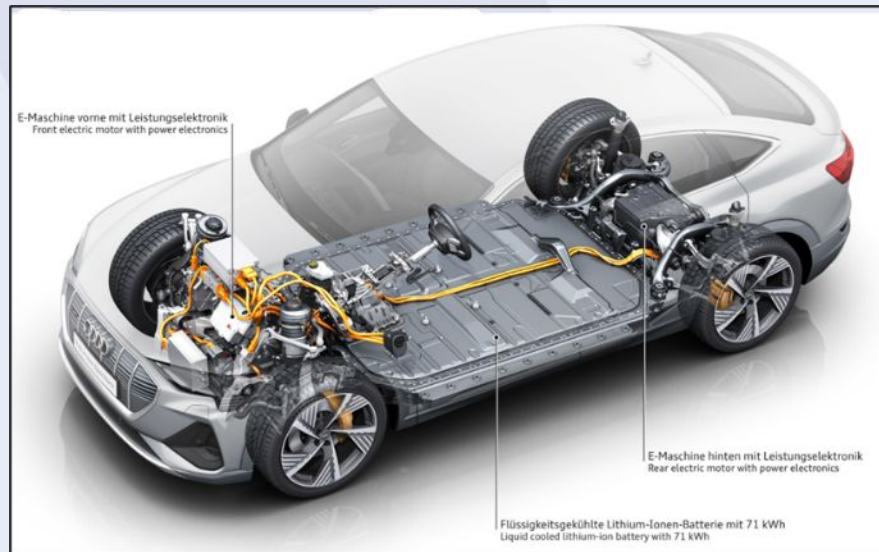


Quelle: AUDI AG, „Audi e-tron Sportback  
55 quattro, Electric Drivetrain“

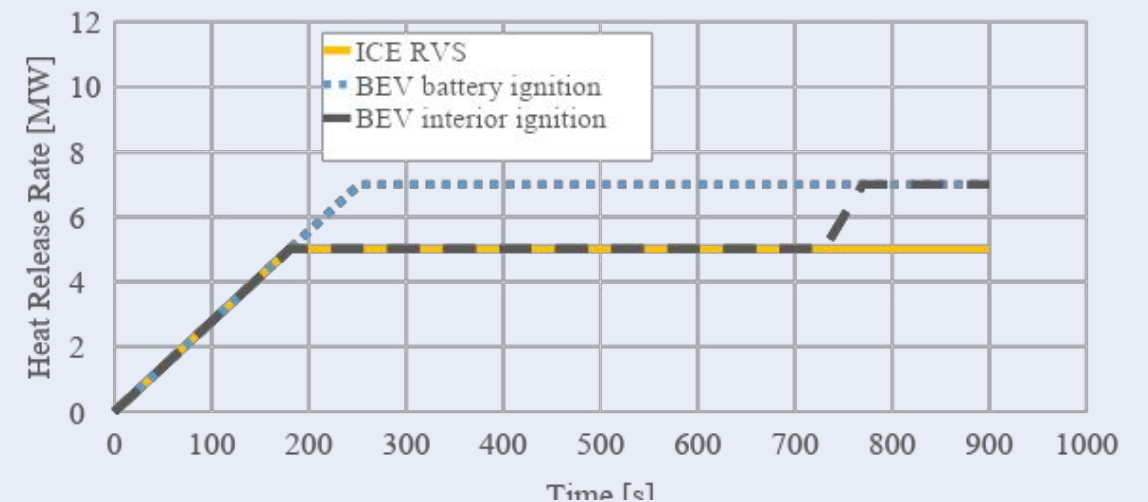
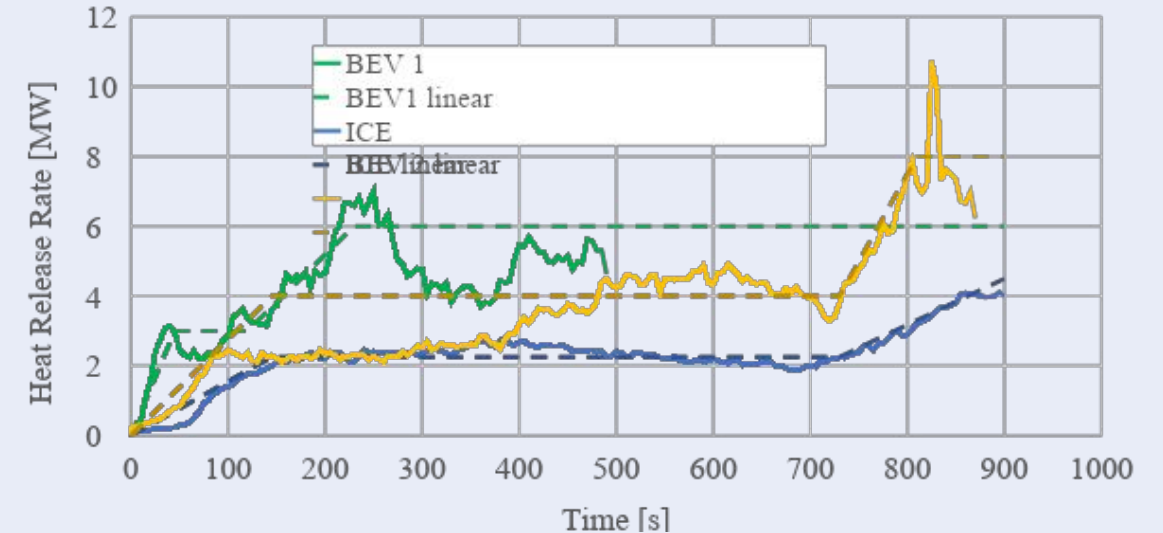
# RISK-BASED DECISION MAKING – TOOLS

## NEW DEVELOPMENTS – INFLUENCE OF NEC VEHICLES

### Results from BRAFA fire tests: Fire curve for BEV



Conclusion for risk modelling: fire curves for BEV  
(e.g. for Austrian Tunnel Risk Model)



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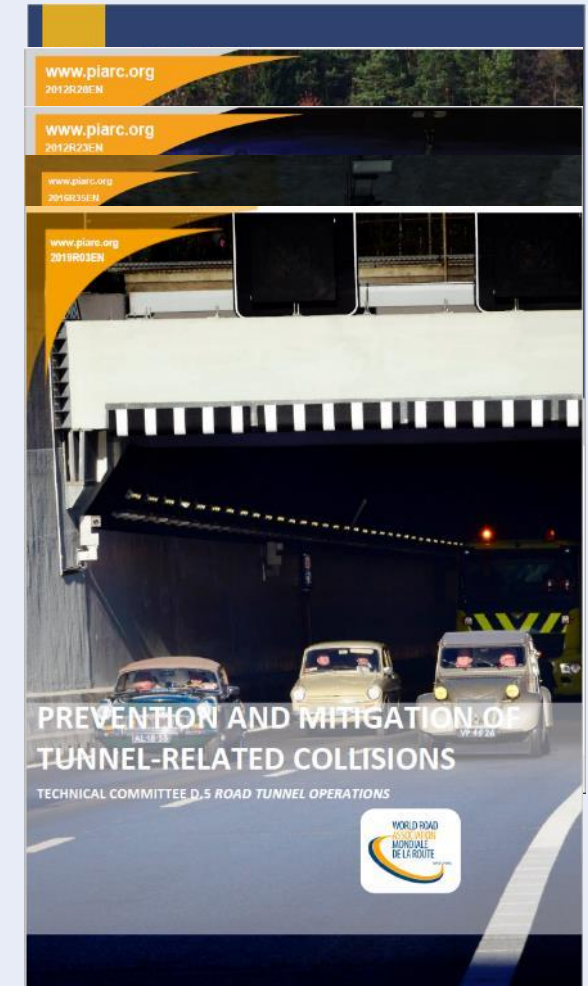
# RECENT PIARC ACTIVITIES IN TUNNEL SAFETY

## RECENT PIARC PUBLICATIONS, PRODUCED BY WG2

- Risk Analysis for Road Tunnels (Report 2008 R02)
- Assessing & Improving Safety in Existing Road Tunnels (Report 2012 R20)
- Current Practice for Risk Evaluation for Road Tunnels (Report 2012 R23)
- Experience with Significant Incidents in Road Tunnels (Report 2017 R35)
- Prevention & Mitigation of Tunnel Related Collisions (Report 2019 R03)

4 Most recent publication:  
Improving Road Tunnel Resilience –  
literature study & case studies

All reports can be downloaded for free from the PIARC virtual library [www.piarc.org](http://www.piarc.org)





# CONCLUSIONS & OUTLOOK

- **European road tunnels already have a high safety level - due to the implementation of measures of EU-Directive on Road Tunnel Safety**
  - » (Further) improvements of tunnel safety are often (very) cost-intensive - focus on a few, often extreme scenarios may result in an unbalanced safety level and disproportionate cost
  - » In most cases there are different options to reach a safety goal
  - » There is an increasing need for informed decisions - therefore a rational basis for complex decisions on tunnel safety is required

**Advanced risk models provide a wide range of options to support informed decision-making**

- **Range of application is continuously expanded by**
  - » feedback from experience,
  - » evaluation of incident data,
  - » implementation of new features (e.g. fixed fire fighting systems)
  - » ongoing research (e.g. modelling of effects of new propulsion technologies, extension to complex tunnel systems ...)

# THANK YOU FOR YOUR ATTENTION!



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*Greetings from*